DEPARTMENT OF HEALTH & HUMAN SERVICES Centers for Medicare & Medicaid Services 7500 Security Boulevard, Mail Stop S2-26-12 Baltimore, Maryland 21244-1850



SHO # 13-002

January 24, 2013

Re: 2013 Children's Core Set of Health Care Quality Measures

Dear State Health Official: Dear State Medicaid Director:

Over the past two years, the Centers for Medicare & Medicaid Services (CMS) has worked closely with states to support the voluntary collection of the initial core set of health care quality measures (Initial Children's Core Set) for children in Medicaid and the Children's Health Insurance Program (CHIP). The Children's Health Insurance Program Reauthorization Act of 2009 (CHIPRA) (Pub. L. 111-3) added Section 1139A(a) to the Social Security Act (the Act) which requires the Secretary of the Department of Health and Human Services to identify an initial core set of recommended pediatric quality measures for voluntary use by State Medicaid and CHIP programs. The Initial Children's Core Set was released officially via a state health official letter (SHO# 11-001) in February 2011. Early successes demonstrate increased state voluntary reporting on the Initial Children's Core Set, with forty-eight states and the District of Columbia (DC) voluntarily reporting one or more of the initial core set of children's health care quality measures for federal fiscal year (FFY) 2011. The median number of measures reported by states this year was 12, which is an increase from 7 measures reported in FFY 2010.

Section 1139A(b)(5) of the Social Security Act provides that, beginning January 1, 2013 and annually thereafter, the Secretary shall publish recommended changes to the Initial Children's Core Set. This letter provides an overview of the steps undertaken to improve the Initial Children's Core Set, identifies changes to the Initial Children's Core Set, and presents the timing for the implementation of the 2013 Children's Core Set. Similar to the way that CMS and states have used the Initial Children's Core Set to assess quality and access to health care, this portfolio of measures must be assessed periodically to ensure that its measures are relevant to current approaches to health care delivery. For example, the measure set should address updates to clinical guidelines, feedback from states on the challenges of collecting the measures, underreported measurement domains, and changes in the health care landscape.

I. Approach to Identifying Additional Measures

As part of a multi-stakeholder process, the Agency for Healthcare Research and Quality (AHRQ), in partnership with CMS, conducted a February 2012 public call for nominations of measures for consideration for inclusion in the 2013 Children's Core Set. The goal of

identifying new measures for possible inclusion in the 2013 Children's Core Set is to find opportunities to build upon the original measure set by addressing gap areas, improving upon existing Initial Children's Core Set measures, and aligning with national quality measurement activities. As a result of this iterative process, the children's core set of health care quality measures will become more robust and will better support states' and CMS's quality measurement needs. AHRQ received a total of 77 measure submissions. Sixty-four measures were received through a public call for measures and 13 measures were submitted by the AHRQ-CMS Pediatric Quality Measures Program's Centers of Excellence. An overview of the AHRQ-CMS Pediatric Quality Measures Program and the Centers of Excellence can be found at http://www.ahrq.gov/chipra/pqmpfact.htm. Measure nominations covered a range of topics, from school days missed due to illness to pediatric heart surgery mortality. Over the summer of 2012, AHRQ convened a Subcommittee to its National Advisory Committee (SNAC) on Quality Measures for Children's Healthcare to review the submitted measures. The SNAC was asked to recommend measures for the 2013 Children's Core Set. Of the 77 measure submissions, the SNAC reviewed and scored 63 of the measures. Fourteen measures submitted through the public nominations process did not include sufficient information (e.g., no numerator or denominator information) for the SNAC to conduct an assessment.

The SNAC evaluated which measures were best suited for the improved core set based on their validity, feasibility of use by Medicaid and CHIP programs, and importance to improving health outcomes for children. The SNAC ultimately recommended seven measures. CMS had the discretion to identify uses for these measures. Information about the SNAC recommendations and the process used to identify the recommendations can be found at: http://www.ahrq.gov/chipra/background2012/.

II. Changes to the Initial Children's Core Set

Of the measures recommended by the SNAC, CMS is adding the following three measures and retiring one measure. Appendix A provides a complete listing of the 2013 Children's Core Set Measures.

| meusures Auueu | 1 | 1 | |
|----------------|-------------------|------------------------|------------------------------|
| Title | Measure Steward | Description as per | Benefit of Including Measure |
| | | Measure Steward | in 2013 Children's Core Set |
| Human | National | The percentage of | This measure serves as a |
| Papillomavirus | Committee for | female adolescents 13 | compliment to the |
| (HPV) Vaccine | Quality Assurance | years of age who had | Immunizations for |
| for Female | (NCQA) | three doses of the HPV | Adolescents (NQF 1407) |
| Adolescents | | vaccine by their 13th | measure. By adding this |
| | | birthday. | measure, the 2013 Children's |
| | | | Core Set better aligns with |
| | | | Advisory Committee on |
| | | | Immunization Practices and |
| | | | US Preventive Services Task |
| | | | Force immunization |
| | | | recommendations. |

Measures Added

| T:41a | Maaana Ctaaraa | Description | Densfit of Inchairs Mars |
|-----------------|-------------------|---------------------------|--|
| Title | Measure Steward | Description as per | Benefit of Including Measure |
| | | Measure Steward | in 2013 Children's Core Set |
| Medication | National | Percentage of members | This measure presents an |
| Management | Committee for | 5-64 years of age during | opportunity to evaluate the |
| for People with | Quality Assurance | the measurement year | extent to which individuals |
| Asthma | (NCQA) | who were identified as | with persistent asthma are |
| | | having persistent asthma | consistently taking their |
| | | and were dispensed | prescribed controller |
| | | appropriate medications | medications. |
| | | who remained on those | |
| | | medications during the | States can use this as a |
| | | treatment period. | pairing measure with the |
| | | a construction pression | Asthma ED visit (NQF 1381) |
| | | For the purposes of the | measure in the 2013 |
| | | 2013 Children's Core | Children's Core Set. |
| | | Set, states will be asked | Cindicit 5 Cole Set. |
| | | to collect data on this | CMS acknowledges that a |
| | | measure for children | CMS acknowledges that a similar yet distinct measure |
| | | | similar yet distinct measure, |
| | | ages 5-18. | "Use of Appropriate |
| | | | Medications for People with |
| | | | Asthma," is in stage two of |
| | | | the EHR Incentive Program. |
| | | | This measure monitors that |
| | | | people identified as having |
| | | | persistent asthma are |
| | | | appropriately prescribed |
| | | | medication. The 2013 |
| | | | Children's Core Set measure |
| | | | focuses on the percentage of |
| | | | patients who remained on an |
| | | | asthma controller medication. |
| | | | The two measures, both |
| | | | developed by NCQA, are |
| | | | complimentary, using both |
| | | | the same denominator and |
| | | | similar medication lists. One |
| | | | measure monitors whether |
| | | | medication is prescribed |
| | | | whereas the other measures |
| | | | patient adherence to the |
| | | | medication. |
| Behavioral | AMA conversed | Demonstrate of restingt | |
| | AMA-convened | Percentage of patients, | Assessing behavioral health |
| Health Risk | Physician | regardless of age, who | risk for pregnant women |
| Assessment | Consortium for | gave birth during a 12- | creates an opportunity to |
| (for Pregnant | Performance | month period seen at | impact the quality of health |
| Women) | Improvement® | least once for prenatal | care for both mother and |

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| Title | Measure Steward | Description as per | Benefit of Including Measure |
|-------|--------------------------------|------------------------------|---------------------------------|
| | | Measure Steward | in 2013 Children's Core Set |
| | (PCPI TM) is a key | care who received a | child. This measure assesses |
| | member of the | behavioral health | a variety of topics relevant to |
| | Pediatric | screening risk | health care quality that are |
| | Measurement | assessment that includes | not captured in other 2013 |
| | Center of | the following screenings | Children's Core Set measures |
| | Excellence | at the first prenatal visit: | (e.g. depression, alcohol, |
| | (PMCoE) | screening for | tobacco, and drug use, |
| | consortium. | depression, alcohol use, | domestic violence). |
| | | tobacco use, drug use, | |
| | | and intimate partner | |
| | | violence screening. | |

Retired Measure:

As part of CMS's efforts to work with states in increasing the number of measures voluntarily collected, we have identified significant challenges in collecting one of the core measures: NQF # 0657, Otitis Media with Effusion –Avoidance of Inappropriate Systemic Antimicrobials in Children (ages 2-12). This measure will be retired from the Core Set. Most Medicaid and CHIP agencies have not been able to report this measure since it draws from CPT II codes which are not commonly used by Medicaid or CHIP agencies.

III. Implementation Timeline for the 2013 Children's Core Set

The technical specifications for the three new measures will be posted by early spring 2013 on CMS's technical assistance and analytic support webpage for the children's core set measures, available at http://www.medicaid.gov/Medicaid-CHIP-Program-Information/By-Topics/Quality-of-Care/CHIPRA-Initial-Core-Set-of-Childrens-Health-Care-Quality-Measures.html.

States choosing to voluntarily report measures from the 2013 Children's Core Set can submit data results to CMS during the next reporting period (December 2013). Technical assistance and analytic support are available to states collecting the three new measures; questions and requests should be sent to: <u>CMSCHIPRAQualityTA@cms.hhs.gov.</u>

Conclusion

The CHIPRA legislation requires that improvements to the initial core set of children's health care quality measures be issued annually beginning in January 2013. CMS sees this as a unique opportunity to meet our goal of continuing to fill measurement gap areas in the core set and apply states' feedback about implementing the measures. Additionally, these annual updates will allow CMS to further demonstrate alignment with National Quality Strategy and other HHS reporting programs such as the Electronic Health Record (EHR) Medicaid Incentive Program.

We are committed to identifying measures that build a stronger portfolio of measures that states can use to improve care for their Medicaid and CHIP beneficiaries, while keeping in mind the

additional resources that may be needed to implement updates. Our staff is available to assist states in working through this process.

We look forward to continuing to partner with states to support the collection, reporting, and use of the 2013 Children's Core Set measures.

Sincerely,

/s/

Cindy Mann Director

cc:

CMS Regional Administrators

CMS Associate Regional Administrators Division of Medicaid and Children's Health Operations

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Appendix A 2013 Core Set of Children's Health Care Quality Measures for Medicaid and CHIP

| NQF | Measure Steward | Measure Name | Alignment to CMS Programs |
|------|-----------------|---|------------------------------|
| 1959 | NCQA/HEDIS | Human papillomavirus (HPV) Vaccine for Female Adolescents | New measure |
| 0024 | NCQA/HEDIS | Weight Assessment and Counseling for Nutrition and Physical Activity for Children/Adolescents: Body Mass Index Assessment for Children/Adolescents | |

Population/Community Health

Clinical Care

| NQF | Measure Steward | Measure Name | Alignment to CMS Programs |
|------|--|--|---|
| NA | NCQA/HEDIS | Child and Adolescent Access to Primary Care Practitioners | Current CHIP reporting element |
| 0038 | NCQA/HEDIS | Childhood Immunization Status | EHR for Eligible Providers (EPs), Physician Quality Reporting System (PQRS), Proposed in Value-Based Payment Modifier |
| 1407 | NCQA/HEDIS | Adolescent Immunization Status | |
| 1391 | NCQA/HEDIS | Frequency of Ongoing Prenatal Care | Supports Strong Start Initiative, Maternity Measures Core Set |
| 1517 | NCQA/HEDIS | Timeliness of Prenatal Care | Supports Strong Start Initiative, Maternity Measures Core Set |
| 1382 | CDC | Live Births Weighing Less Than 2,500 Grams | Supports Strong Start Initiative, Maternity Measures Core Set |
| 0471 | California Maternal Quality Care Collaborative | Cesarean Rate for Nulliparous Singleton Vertex | Supports Strong Start Initiative, Maternity Measures Core Set |
| NA | AMA-PCPI | Behavioral Health Risk Assessment (for Pregnant Women) | New measure |
| 1448 | Oregon Health and Science University, CAHMI | Developmental Screening in the First Three Years of Life | |

Clinical Care - continued

| NQF | Measure Steward | Measure Name | Alignment to CMS Programs |
|------|-----------------|--|---|
| 0060 | NCQA | Annual Pediatric Hemoglobin A1C Testing | EHR for EPs, Proposed in Value-Based Payment Modifier, Measures Under Consideration (MUC) in PQRS |
| 1392 | NCQA/HEDIS | Well-Child Visits in the First 15 Months of Life | |
| 1516 | NCQA/HEDIS | Well-Child Visits in the 3rd, 4th, 5th, and 6th Years of Life | |
| NA | NCQA/HEDIS | Adolescent Well-Care Visit | |
| 0033 | NCQA/HEDIS | Chlamydia Screening | Adult Medicaid Core Set, EHR for EPs, PQRS, Proposed in Value-Based Payment Modifier |
| NA | CMS | Preventive Dental Services | CMS Form 416, CMCS Oral Health Initiative |
| NA | CMS | Dental Treatment Services | CMS Form 416, CMCS Oral Health Initiative |
| 1799 | NCQA/HEDIS | Medication Management for People with Asthma | New measure |

Care Coordination

| NQF | Measure Steward | Measure Name | Alignment to |
|------|-----------------|---------------------------------|----------------------------|
| | | | CMS Programs |
| 0576 | NCQA/HEDIS | Follow-up After Hospitalization | Adult Medicaid Core Set, |
| | | for Mental Illness | Medicare Part C, Physician |
| | | | Feedback, MUC in Inpatient |
| | | | Psych, PQRS, and Value- |
| | | | Based Payment Modifier |
| | NCQA/HEDIS | Follow-Up Care for Children | EHR for EPs, Proposed in |
| | | Prescribed Attention Deficit | Value-Based Payment |
| | | Hyperactivity Disorder | Modifier, MUC in PQRS |
| | | Medication | |

Safety

| NQF | Measure Steward | Measure Name | Alignment to CMS Programs |
|------|-----------------|---------------------------------|------------------------------|
| 0139 | CDC | Pediatric Central-Line | Hospital Compare, Hospital |
| | | Associated Blood Stream | Inpatient Quality Reporting |
| | | Infections – Neonatal Intensive | (IQR), Hospital Value-Based |
| | | Care Unit and Pediatric | Purchasing, LTCH, PPS |
| | | Intensive Care Unit | Exempt Cancer Hospital, |
| | | | MUC in Hospital Acquired |
| | | | Condition Payment |
| | | | Reduction Program |

Efficiency and Cost Reduction

| NQF | Measure Steward | Measure Name | Alignment to CMS Programs |
|------|------------------|---------------------------------|--|
| 0002 | NCQA/HEDIS | Appropriate Testing for | EHR for EPs, Physician |
| | | Children with Pharyngitis | Feedback, PQRS, Proposed in Value-Based Payment |
| | | | Modifier |
| 1381 | Alabama Medicaid | Annual Percentage of Asthma | |
| | | Patients 2 Through 20 Years old | |
| | | with One or More Asthma- | |
| | | Related Emergency Room | |
| | | Visits | |
| N/A | NCQA/HEDIS | Ambulatory Care: Emergency | |
| | | Department Visits | |

Person and Caregiver Centered Experience

| NQF | Measure Steward | Measure Name | Alignment to |
|-----|-----------------|----------------------------|------------------------------|
| | | | CMS Programs |
| N/A | NCQA/HEDIS | Consumer Assessment of | Can be used to support |
| | | Healthcare Providers and | CHIPRA requirement. |
| | | Systems (CAHPS®) 4.0H | CHIPRA requires Title XXI |
| | | (Child Version Including | programs to submit to CMS |
| | | Medicaid and Children with | beginning in December |
| | | Chronic Conditions | 2013, data regarding access |
| | | Supplemental Items) | to primary and specialty |
| | | | services, accesses to |
| | | | network of care, and care |
| | | | coordination provided under |
| | | | the state child health plan, |
| | | | using quality of care and |
| | | | consumer satisfaction |
| | | | measures included in the |
| | | | Consumer Assessment of |
| | | | Healthcare Providers and |
| | | | Systems (CAHPS) survey. |