DEPARTMENT OF HEALTH & HUMAN SERVICES Centers for Medicare & Medicaid Services 7500 Security Boulevard, Mail Stop S2-26-12 Baltimore, Maryland 21244-1850



SHO # 13-002

January 24, 2013

### **Re: 2013 Children's Core Set of Health Care Quality Measures**

Dear State Health Official: Dear State Medicaid Director:

Over the past two years, the Centers for Medicare & Medicaid Services (CMS) has worked closely with states to support the voluntary collection of the initial core set of health care quality measures (Initial Children's Core Set) for children in Medicaid and the Children's Health Insurance Program (CHIP). The Children's Health Insurance Program Reauthorization Act of 2009 (CHIPRA) (Pub. L. 111-3) added Section 1139A(a) to the Social Security Act (the Act) which requires the Secretary of the Department of Health and Human Services to identify an initial core set of recommended pediatric quality measures for voluntary use by State Medicaid and CHIP programs. The Initial Children's Core Set was released officially via a state health official letter (SHO# 11-001) in February 2011. Early successes demonstrate increased state voluntary reporting on the Initial Children's Core Set, with forty-eight states and the District of Columbia (DC) voluntarily reporting one or more of the initial core set of children's health care quality measures for federal fiscal year (FFY) 2011. The median number of measures reported by states this year was 12, which is an increase from 7 measures reported in FFY 2010.

Section 1139A(b)(5) of the Social Security Act provides that, beginning January 1, 2013 and annually thereafter, the Secretary shall publish recommended changes to the Initial Children's Core Set. This letter provides an overview of the steps undertaken to improve the Initial Children's Core Set, identifies changes to the Initial Children's Core Set, and presents the timing for the implementation of the 2013 Children's Core Set. Similar to the way that CMS and states have used the Initial Children's Core Set to assess quality and access to health care, this portfolio of measures must be assessed periodically to ensure that its measures are relevant to current approaches to health care delivery. For example, the measure set should address updates to clinical guidelines, feedback from states on the challenges of collecting the measures, underreported measurement domains, and changes in the health care landscape.

### I. Approach to Identifying Additional Measures

As part of a multi-stakeholder process, the Agency for Healthcare Research and Quality (AHRQ), in partnership with CMS, conducted a February 2012 public call for nominations of measures for consideration for inclusion in the 2013 Children's Core Set. The goal of

identifying new measures for possible inclusion in the 2013 Children's Core Set is to find opportunities to build upon the original measure set by addressing gap areas, improving upon existing Initial Children's Core Set measures, and aligning with national quality measurement activities. As a result of this iterative process, the children's core set of health care quality measures will become more robust and will better support states' and CMS's quality measurement needs. AHRQ received a total of 77 measure submissions. Sixty-four measures were received through a public call for measures and 13 measures were submitted by the AHRQ-CMS Pediatric Quality Measures Program's Centers of Excellence. An overview of the AHRQ-CMS Pediatric Quality Measures Program and the Centers of Excellence can be found at http://www.ahrq.gov/chipra/pqmpfact.htm. Measure nominations covered a range of topics, from school days missed due to illness to pediatric heart surgery mortality. Over the summer of 2012, AHRQ convened a Subcommittee to its National Advisory Committee (SNAC) on Quality Measures for Children's Healthcare to review the submitted measures. The SNAC was asked to recommend measures for the 2013 Children's Core Set. Of the 77 measure submissions, the SNAC reviewed and scored 63 of the measures. Fourteen measures submitted through the public nominations process did not include sufficient information (e.g., no numerator or denominator information) for the SNAC to conduct an assessment.

The SNAC evaluated which measures were best suited for the improved core set based on their validity, feasibility of use by Medicaid and CHIP programs, and importance to improving health outcomes for children. The SNAC ultimately recommended seven measures. CMS had the discretion to identify uses for these measures. Information about the SNAC recommendations and the process used to identify the recommendations can be found at: http://www.ahrq.gov/chipra/background2012/.

# II. Changes to the Initial Children's Core Set

Of the measures recommended by the SNAC, CMS is adding the following three measures and retiring one measure. Appendix A provides a complete listing of the 2013 Children's Core Set Measures.

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Title	Measure Steward	Description as per	Benefit of Including Measure
		Measure Steward	in 2013 Children's Core Set
Human	National	The percentage of	This measure serves as a
Papillomavirus	Committee for	female adolescents 13	compliment to the
(HPV) Vaccine	Quality Assurance	years of age who had	Immunizations for
for Female	(NCQA)	three doses of the HPV	Adolescents (NQF 1407)
Adolescents		vaccine by their 13th	measure. By adding this
		birthday.	measure, the 2013 Children's
			Core Set better aligns with
			Advisory Committee on
			Immunization Practices and
			US Preventive Services Task
			Force immunization
			recommendations.

Measures Added

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Title	Measure Steward	Description as per	Benefit of Including Measure
		Measure Steward	in 2013 Children's Core Set
Medication	National	Percentage of members	This measure presents an
Management	Committee for	5-64 years of age during	opportunity to evaluate the
for People with	Quality Assurance	the measurement year	extent to which individuals
Asthma	(NCQA)	who were identified as	with persistent asthma are
		having persistent asthma	consistently taking their
		and were dispensed	prescribed controller
		appropriate medications	medications.
		who remained on those	
		medications during the	States can use this as a
		treatment period.	pairing measure with the
		a construction pression	Asthma ED visit (NQF 1381)
		For the purposes of the	measure in the 2013
		2013 Children's Core	Children's Core Set.
		Set, states will be asked	Cindicit 5 Cole Set.
		to collect data on this	CMS acknowledges that a
		measure for children	CMS acknowledges that a similar yet distinct measure
			similar yet distinct measure,
		ages 5-18.	"Use of Appropriate
			Medications for People with
			Asthma," is in stage two of
			the EHR Incentive Program.
			This measure monitors that
			people identified as having
			persistent asthma are
			appropriately prescribed
			medication. The 2013
			Children's Core Set measure
			focuses on the percentage of
			patients who remained on an
			asthma controller medication.
			The two measures, both
			developed by NCQA, are
			complimentary, using both
			the same denominator and
			similar medication lists. One
			measure monitors whether
			medication is prescribed
			whereas the other measures
			patient adherence to the
			medication.
Behavioral	AMA conversed	Demonstrate of restingt	
	AMA-convened	Percentage of patients,	Assessing behavioral health
Health Risk	Physician	regardless of age, who	risk for pregnant women
Assessment	Consortium for	gave birth during a 12-	creates an opportunity to
(for Pregnant	Performance	month period seen at	impact the quality of health
Women)	Improvement®	least once for prenatal	care for both mother and

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Title	Measure Steward	Description as per	Benefit of Including Measure
		Measure Steward	in 2013 Children's Core Set
	(PCPI <sup>TM</sup> ) is a key	care who received a	child. This measure assesses
	member of the	behavioral health	a variety of topics relevant to
	Pediatric	screening risk	health care quality that are
	Measurement	assessment that includes	not captured in other 2013
	Center of	the following screenings	Children's Core Set measures
	Excellence	at the first prenatal visit:	(e.g. depression, alcohol,
	(PMCoE)	screening for	tobacco, and drug use,
	consortium.	depression, alcohol use,	domestic violence).
		tobacco use, drug use,	
		and intimate partner	
		violence screening.	

# Retired Measure:

As part of CMS's efforts to work with states in increasing the number of measures voluntarily collected, we have identified significant challenges in collecting one of the core measures: NQF # 0657, Otitis Media with Effusion –Avoidance of Inappropriate Systemic Antimicrobials in Children (ages 2-12). This measure will be retired from the Core Set. Most Medicaid and CHIP agencies have not been able to report this measure since it draws from CPT II codes which are not commonly used by Medicaid or CHIP agencies.

# III. Implementation Timeline for the 2013 Children's Core Set

The technical specifications for the three new measures will be posted by early spring 2013 on CMS's technical assistance and analytic support webpage for the children's core set measures, available at <a href="http://www.medicaid.gov/Medicaid-CHIP-Program-Information/By-Topics/Quality-of-Care/CHIPRA-Initial-Core-Set-of-Childrens-Health-Care-Quality-Measures.html">http://www.medicaid.gov/Medicaid-CHIP-Program-Information/By-Topics/Quality-of-Care/CHIPRA-Initial-Core-Set-of-Childrens-Health-Care-Quality-Measures.html</a>.

States choosing to voluntarily report measures from the 2013 Children's Core Set can submit data results to CMS during the next reporting period (December 2013). Technical assistance and analytic support are available to states collecting the three new measures; questions and requests should be sent to: <u>CMSCHIPRAQualityTA@cms.hhs.gov.</u>

# **Conclusion**

The CHIPRA legislation requires that improvements to the initial core set of children's health care quality measures be issued annually beginning in January 2013. CMS sees this as a unique opportunity to meet our goal of continuing to fill measurement gap areas in the core set and apply states' feedback about implementing the measures. Additionally, these annual updates will allow CMS to further demonstrate alignment with National Quality Strategy and other HHS reporting programs such as the Electronic Health Record (EHR) Medicaid Incentive Program.

We are committed to identifying measures that build a stronger portfolio of measures that states can use to improve care for their Medicaid and CHIP beneficiaries, while keeping in mind the

additional resources that may be needed to implement updates. Our staff is available to assist states in working through this process.

We look forward to continuing to partner with states to support the collection, reporting, and use of the 2013 Children's Core Set measures.

Sincerely,

/s/

## Cindy Mann Director

cc:

CMS Regional Administrators

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# Appendix A 2013 Core Set of Children's Health Care Quality Measures for Medicaid and CHIP

NQF	Measure Steward	Measure Name	Alignment to CMS Programs
1959	NCQA/HEDIS	Human papillomavirus (HPV) Vaccine for Female Adolescents	New measure
0024	NCQA/HEDIS	Weight Assessment and Counseling for Nutrition and Physical Activity for Children/Adolescents: Body Mass Index Assessment for Children/Adolescents	

# **Population/Community Health**

### **Clinical** Care

NQF	Measure Steward	Measure Name	Alignment to CMS Programs
NA	NCQA/HEDIS	Child and Adolescent Access to Primary Care Practitioners	Current CHIP reporting element
0038	NCQA/HEDIS	Childhood Immunization Status	EHR for Eligible Providers (EPs), Physician Quality Reporting System (PQRS), Proposed in Value-Based Payment Modifier
1407	NCQA/HEDIS	Adolescent Immunization Status	
1391	NCQA/HEDIS	Frequency of Ongoing Prenatal Care	Supports Strong Start Initiative, Maternity Measures Core Set
1517	NCQA/HEDIS	Timeliness of Prenatal Care	Supports Strong Start Initiative, Maternity Measures Core Set
1382	CDC	Live Births Weighing Less Than 2,500 Grams	Supports Strong Start Initiative, Maternity Measures Core Set
0471	California Maternal Quality Care Collaborative	Cesarean Rate for Nulliparous Singleton Vertex	Supports Strong Start Initiative, Maternity Measures Core Set
NA	AMA-PCPI	Behavioral Health Risk Assessment (for Pregnant Women)	New measure
1448	Oregon Health and Science University, CAHMI	Developmental Screening in the First Three Years of Life	

Clinical Care - continued

NQF	Measure Steward	Measure Name	Alignment to CMS Programs
0060	NCQA	Annual Pediatric Hemoglobin A1C Testing	EHR for EPs, Proposed in Value-Based Payment Modifier, Measures Under Consideration (MUC) in PQRS
1392	NCQA/HEDIS	Well-Child Visits in the First 15 Months of Life	
1516	NCQA/HEDIS	Well-Child Visits in the 3rd, 4th, 5th, and 6th Years of Life	
NA	NCQA/HEDIS	Adolescent Well-Care Visit	
0033	NCQA/HEDIS	Chlamydia Screening	Adult Medicaid Core Set, EHR for EPs, PQRS, Proposed in Value-Based Payment Modifier
NA	CMS	Preventive Dental Services	CMS Form 416, CMCS Oral Health Initiative
NA	CMS	Dental Treatment Services	CMS Form 416, CMCS Oral Health Initiative
1799	NCQA/HEDIS	Medication Management for People with Asthma	New measure

# Care Coordination

NQF	Measure Steward	Measure Name	Alignment to
			CMS Programs
0576	NCQA/HEDIS	Follow-up After Hospitalization	Adult Medicaid Core Set,
		for Mental Illness	Medicare Part C, Physician
			Feedback, MUC in Inpatient
			Psych, PQRS, and Value-
			Based Payment Modifier
	NCQA/HEDIS	Follow-Up Care for Children	EHR for EPs, Proposed in
		Prescribed Attention Deficit	Value-Based Payment
		Hyperactivity Disorder	Modifier, MUC in PQRS
		Medication	

Safety

NQF	Measure Steward	Measure Name	Alignment to CMS Programs
0139	CDC	Pediatric Central-Line	Hospital Compare, Hospital
		Associated Blood Stream	Inpatient Quality Reporting
		Infections – Neonatal Intensive	(IQR), Hospital Value-Based
		Care Unit and Pediatric	Purchasing, LTCH, PPS
		Intensive Care Unit	Exempt Cancer Hospital,
			MUC in Hospital Acquired
			Condition Payment
			Reduction Program

# Efficiency and Cost Reduction

NQF	Measure Steward	Measure Name	Alignment to CMS Programs
0002	NCQA/HEDIS	Appropriate Testing for	EHR for EPs, Physician
		Children with Pharyngitis	Feedback, PQRS, Proposed in Value-Based Payment
			Modifier
1381	Alabama Medicaid	Annual Percentage of Asthma	
		Patients 2 Through 20 Years old	
		with One or More Asthma-	
		Related Emergency Room	
		Visits	
N/A	NCQA/HEDIS	Ambulatory Care: Emergency	
		Department Visits	

# Person and Caregiver Centered Experience

NQF	Measure Steward	Measure Name	Alignment to
			CMS Programs
N/A	NCQA/HEDIS	Consumer Assessment of	Can be used to support
		Healthcare Providers and	CHIPRA requirement.
		Systems (CAHPS®) 4.0H	CHIPRA requires Title XXI
		(Child Version Including	programs to submit to CMS
		Medicaid and Children with	beginning in December
		Chronic Conditions	2013, data regarding access
		Supplemental Items)	to primary and specialty
			services, accesses to
			network of care, and care
			coordination provided under
			the state child health plan,
			using quality of care and
			consumer satisfaction
			measures included in the
			Consumer Assessment of
			Healthcare Providers and
			Systems (CAHPS) survey.